



ZAMFARA STATE GOVERNMENT OF NIGERIA

EXECUTIVE ORDER NO. 13, 2024

**ESTABLISHMENT, ADOPTION, AND IMPLEMENTATION
OF FRAMEWORK FOR RESPONSIBLE AND INCLUSIVE
LAND INTENSIVE AGRICULTURE (FRILIA)**

Z.S.L.N. NO. 13, 2024.



ZAMFARA STATE OF NIGERIA

ESTABLISHMENT, ADOPTION, AND IMPLEMENTATION OF FRAMEWORK FOR RESPONSIBLE AND INCLUSIVE LAND INTENSIVE AGRICULTURE (FRILIA)

EXECUTIVE ORDER NO. 13, 2024

WHEREAS The Zamfara State Government in a bid to improve the investment climate intends to develop a Framework for Responsible and Inclusive Land-Intensive Agricultural Investments (herein after referred to as "The FRILIA"). The framework ensures that land acquisition and resettlement for large-scale agribusiness investments are undertaken in line with established international good practices and guarantee shared benefits between private investors and surrounding communities.

WHEREAS The Government of Zamfara State is desirous of deepening the State's agribusiness reforms including delivering a win-win approach to all the relevant stakeholders on agricultural land matters and investment opportunities.

AND WHEREAS FRILIA will enhance access to large-scale investments, gainful employment on large-scale farmers, sufficient income, and protection from the volatility of agricultural labour and product markets. The Framework will ensure adherence to guiding principles covering overarching investment, recognition and protection of land rights, state land acquisition and resettlement, environmental and social responsibility.

In order to achieve Government's objective of creating an enabling, responsible and inclusive business operating environment for large-scale agribusiness investments in Zamfara State, there is need for:

1. **ADOPTION OF FRILIA PRINCIPLES**

Adherence to core principles that mainstream international best practices, such as those based on the Principles for Responsible

Investment in Agriculture and Food Systems and related principles and guidance, into the development of agribusiness in the State for sustainable economic growth and development. These include, but not limited to:

- (i) Overarching investment will be consistent with and contribute to the policy objectives of the Government.
- (ii) Transparent investment conducted, avoid or minimize land acquisitions requiring voluntary or involuntary resettlement, minimize adverse effects from land acquisition, ensure a range of inclusive investment and production models are considered, subject to the investment in consultation and participation with all potentially affected communities.
- (iii) Ensure the affected communities have opportunity and responsibility to make informed decisions regarding land acquisition.
- (iv) Foster gender equality and empowerment of women and youth and lastly, the investment will be monitored.
- (v) Recognize and protect land rights (including customary, informal and rights to common property resources) by safeguarding against dispossession of legitimate tenure rights holders or partial treatment through: prompt payment of adequate compensation in cash, alternative land or other forms of compensation, including supplementation livelihood restoration; and a robust and effective grievance redress mechanism that provides accessible and affordable procedures for third-party settlement of dispute while considering the availability of judicial recourse, community, and traditional dispute resolution mechanisms.
- (vi) Ensure transparent and fair State land acquisition and any resulting resettlement by disclosing and applying consistently, compensation standards as described item No. v. Require that economic and social impacts be identified and addressed with adequate compensation, supplemental livelihood improvement/restoration, public infrastructure and community services, option of land replacement, as may be appropriate.
- (vii) Ensure environmental and social sustainability by observing safeguards against environmental damage. Prior to approval or any final decision to proceed, investments will be subjected to

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independent assessments of potential positive and negative impacts on tenure rights.

- (viii) Food security, livelihood, environment, the rights and/or status of women and youth and physical cultural property. Community, individual and workers safety will be protected as well as ensuring their fair and equal treatment.

2. **ESTABLISHMENT, POWERS, AND FUNCTIONS OF THE FRILIA STEERING COMMITTEE**

The constitution of a high-level Steering Committee is responsible for the overall coordination of the establishment, adoption and implementation of the Zamfara State Framework for Responsible and Inclusive Land-Intensive Agricultural Investments (FRILIA). The Steering Committee shall include the following -

- (a) State Deputy Governor to serve as the Chairman;
- (b) Commissioners responsible for the following Ministries –
 - i. Agriculture: who shall be the vice Chairman;
 - ii. Finance;
 - iii. Commerce, Industries and Tourism;
 - iv. Budget and Planning;
 - v. Local Government Affairs;
 - vi. Justice;
 - vii. Housing and Urban Development;
- (c) Heads of the following Agencies –
 - i. Zamfara Internal Revenue Service;
 - ii. Zamfara State Investment Promotion Agency;
- (d) Permanent Secretary, Ministry of Agriculture to serve as the Secretary

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3. **THE FUNCTION AND POWERS OF THE STEERING COMMITTEE SHALL BE TO -**

- (1) Ensure that agri-business investments in the State are consistent with the FRILIA principles and international best practices, including, but not limited to -
 - (a) Promote transparency in agri-business investment in the State.
 - (b) Promote the application of inclusive production models.
 - (c) Promote safeguards measures against dispossession of tenure rights holders.
 - (d) Monitor the impact of agri-business investment, including the application of compensation standards.

- (e) Promote environmental sustainability.
 - (f) Promote gender equality and empowerment of women and youth.
 - (g) Review land allocations made to investors on recommendations of the technical committee.
 - (h) Approve for adoption and review report of Grievance Redress Mechanism (GRM).
- (2) Approve for adoption and implementation of Framework for Responsible and Inclusive Land-Intensive Agricultural Investments (FRILIA)
- (3) Approve for adoption and dissemination toolkits/guidelines/policies or equivalent to guide investors throughout the development of land-intensive agricultural projects in Zamfara State in a manner consistent with the FRILIA principles and international best practices.
- (4) Co-opt such other persons or create such number of committees on the recommendation of the Technical Committee as may be necessary for the execution of its functions.
- (5) Meet quarterly or as often as may be considered expedient for the effective discharge of its functions to review the progress of the projects, investments and to consider any specific issue(s) as may be directed by the Governor.
- (6) Do such other things as may be considered necessary or expedient for the performance of its functions.

3. ESTABLISHMENT, POWERS, AND FUNCTIONS OF THE FRILIA TECHNICAL COMMITTEE

The constitution of a Technical Committee to support the Steering Committee in performing its function and meeting the objectives of this Order. The Committee shall include the following:

- (a) Executive Secretary, Zamfara Geographical Information System Agency to serve as chairman;
- (b) Two representatives (one not below the rank of a Director and one principal officer) of the following Ministries, Departments and Agencies:
 - (i) Zamfara Geographical Information System Agency,

- (ii) Zamfara Urban & Regional Planning Board,
- (iii) Zamfara State Investment Promotion Agency,
- (iv) Commerce Industry & Tourism,
- (v) Finance,
- (vi) Environment,
- (vii) Agriculture,
- (viii) Justice,
- (ix) Local Government & Chieftaincy Affairs,
- (x) Budget & Planning,
- (xi) Housing & Urban Development,
- (xii) Office of the State Surveyor General,
- (xiii) Zamfara State Agricultural Development Agency,
- (xiv) FADAMA,
- (xv) Bureau for Public Procurement,
- (xvi) Zamfara State Internal Revenue Service;
- (xvii) Director of Agricultural Services to serve as Secretary.

4. THE FUNCTION AND POWERS OF THE TECHNICAL COMMITTEE SHALL BE TO -

- (i) Develop a Framework for Responsible and Inclusive Land-Intensive Agricultural Investments (FRILIA);
- (ii) Prepare an implementation plan for FRILIA;
- (iii) Develop toolkit/guidelines/policies or equivalent to guide investors throughout the development of land-intensive agricultural projects in Zamfara State that are consistent with the FRILIA principles and international best practices;
- (iv) Conduct risk or benefit assessment that will assist the government in the implementation of agri-business projects particularly land-based investment.
- (v) Advise and assist the Government in creating sustainable land-use and agribusiness policies.
- (vi) Monitor all land-based investment in the State and their compliance with FRILIA.
- (vii) Assist the development of a land bank for agri-business investment in the State, in particular seeking to ensure that acquisition of land for the land bank is done in a manner that is consistent with the FRILIA principles and international best practices.

- (viii) Publish periodical information on agri-business investments.
- (ix) Establish a framework for community and stakeholder consultations and engagement.
- (x) Provide a monthly report to the Steering Committee
- (xi) Meet at least every month to consider reports from stakeholders, assigned tasks and any special issue(s) as may be directed by the Steering Committee.
- (xii) Perform such other function as the Steering Committee may from time to time deem necessary to achieve its function.

6. **ESTABLISHMENT OF A GRIEVANCE REDRESS MECHANISM**

- (i) The Technical Committee shall develop effective grievance and dispute resolution processes with appropriate appeal mechanisms for claimants, landowners, host communities and investors.
- (ii) The mechanisms shall be consistent with the FRILIA principles and international best practices.
- (iii) The Secretary of the Technical Committee shall also function as the desk officer for the Grievance Redress Mechanism (GRM) on FRILIA in Zamfara State.
- (iv) The GRM will be such that it consults and make enquiries within the areas of grievance, deliberates on complaint(s)/appeal(s), appraises the complaint(s)/appeal(s) against relevant guidelines and procedures, and resolve all complaint(s)/appeal(s) within 30 days from the date of complaint with the responsible authority within the concerned Ministry, Department or Agency.
- (v) The Technical Committee as part of its monthly report to the Steering Committee, will include a briefing on issues/complaint(s)/appeal(s)s resolved and those pending.

7. **DEVELOPMENT AND ADOPTION OF FRILIA TOOLKITS/ GUIDELINES/POLICIES OR EQUIVALENT**

The Technical Committee as part of its responsibility, shall develop toolkit/guidelines/policies or equivalent for approval by the Steering Committee. These will guide investors throughout the development of

land-intensive agricultural projects in Zamfara State, ensuring investors and the responsible MDAs are provided with adequate information to comply with FRILIA principles and international best practices. This shall include, but not be limited to, enabling investors and responsible MDAs to effectively engage in consultations with communities, including local land rights holders. Among other things, the toolkit/guidelines/policies or equivalent will cover stakeholder engagement, environmental and social impact assessment and risk management, land access, easement, and involuntary resettlement management, gender equity and the empowerment of women and youth, valuation and compensation, Global Memorandum of Understanding, community needs assessment and development, out-growers and food security.

NOW THEREFORE I Dauda Lawal, Governor of Zamfara State, in the exercise of the powers conferred on me by the Constitution of the Federal Republic of Nigeria 1999 (as amended), Zamfara State Land Use Regulations No. 6, 2017 and Zamfara State Consolidated Revenue Law No. 7, 2020 (as amended) and other related Laws of Zamfara State, do hereby issue an Executive Order as follows -

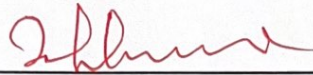
- (1) That it shall be Government policy to accelerate large-scale agribusiness investments based on international best practices of land principles and guidelines to improve business enabling environment for economic development of the State.
- (2) FRILIA would address critical challenges, reforms, and investment priorities required in the agricultural value chains, financial sector regulatory reforms, and land reforms to facilitate agricultural and non-agricultural investment opportunities.
- (3) FRILIA shall specifically bridge the gap between investors and host communities, to put in place laid down procedures for investments to ensure a win-win approach to all the stakeholders as well as management of environmental and social sustainability.
- (4) To ensure the implementation and operationalization of FRILIA in line with the Business Enabling Reforms Action Plan (BERAP), the Government, Departments and Agencies shall collaborate to achieve the result area to remove obstacles to agribusiness investment opportunities. Therefore -
 - (a) This order shall be implemented consistent with applicable Laws of Zamfara State.

(b) This order is not intended to, and does not create any right or benefit, substantive or procedural, enforceable at law or in equity by any party against the Government of Zamfara State, its departments, agencies, or entities, its officers, employees, or agents, or any other person.

8. **REVOCATION OF ORDER NO. 8, 2023**

The Executive Order No. 8, 2023 for the Establishment, Adoption and Implementation of Framework for Responsible and Inclusive Land Intensive Agriculture (FRILIA) is revoked.

MADE AT GUSAU THIS 19th DAY OF December, 2024.



DAUDA LAWAL
Governor, Zamfara State